

Part G - Appendices

Section G4AA:- Finance and Contract Procedure Rules (Introduction and Overview)

In Part G:-

Section G1A contains the Member Code of Conduct

Section G1B contains the Member Planning Protocol

Section G2 contains the Officer Code of Conduct

Section G3 contains the Officer/Member Relations Protocol

Section G4 contains the Finance and Contract Procedure Rules which govern how the council manages its financial affairs. The Rules are split into the following 8 parts:-

This section G4AA contains an introduction and overview to the principles of good financial management, the roles and responsibilities of Officers and Members and the various documents and processes that form the council's financial management framework.

Part G4A deals with Financial Management

Part G4B deals with Financial Planning

Part G4C deals with Risk Management and Control of Resources

Part G4D deals with Financial Systems and Procedures

Part G4E contains the Contract Procedure Rules

Part G4F deals with External Arrangements

Part G4G contains the glossary of terms used in the Contract and Finance Procedure Rules



Part G - Appendices

Section G4AA:- Finance and Contract Procedure Rules (Introduction and Overview)

1 Introduction

- 1.1 Section A1 of the Constitution contains an overview of the main components of the council and how they relate to each other. It explains how the decisions that the council has to make are either made by all of the elected Members acting together ("Council"), by the Cabinet (or individual Cabinet Members), by committees or by Officers.
- 1.2 Section A2 explains the council's core objective in decision making and sets out the principles of decision making that all Members and Officers must observe. The rest of the Constitution sets out various rules about who is authorised to take different types of decisions and how they should be taken and recorded.
- 1.3 Whenever a decision is taken it will have a financial implication in terms of either a cost or a saving for the council. These Finance and Contract Procedure Rules ("the Rules") provide the framework for managing those implications and setting out who is authorised to make decisions which have different types of financial implications.
- 1.4 The Rules apply to every Member and Officer of the council and anyone acting on the council's behalf. These rules sit alongside all of the rules, codes, protocols and principles contained in or made under the Constitution. All decision makers need to ensure that they are not only empowered under the Constitution to make every decision that they propose to make, but that they are also authorised under these Rules to incur the financial implications of every decision that they make.
- 1.5 All Members and Officers are under a duty to ensure the security of resources under their control, and to ensure that the use of resources is lawful, properly The Constitution



authorised, provides value for money and achieves best value. Failure to comply with the Rules may lead to disciplinary action, even legal action, or may amount to a criminal offence so Officers should always seek advice from their line management if they are in any doubt about any aspects of the Rules.

- 1.6 The Chief Finance Officer is responsible for keeping the Rules under review, issuing any advice or guidance, making minor amendments, or recommending significant amendments to Council as and when required.
- 1.7 The Chief Finance Officer is also responsible for reporting breaches of the Rules to Full Council and/or the Cabinet.
- 1.8 Chief Officers are responsible for ensuring that all Officers in their departments are aware of the requirements of the Rules (and any associated guidance) and comply with them at all times.
- 1.9 It is not possible for these Rules to cover every eventuality that may arise. In the case of any doubt, advice should always be taken and the spirit of the Rules should always be followed.



Figure A8 - Supplementary Revenue Estimates and Virements that Represent a Change to Approved Policies/Increase in Expenditure

| Approver | Approval Limit |
|---|----------------------|
| Directors | Up to £100,000 |
| Directors in consultation with relevant Cabinet | £100,001 to £250,000 |
| Member | |
| Cabinet Member Legal and Finance | £250,001 to £500,000 |
| Cabinet | £500,001 to £1m |
| Council | Over £1m. |

Figure A9 – Funding Supplementary Revenue Estimates from General Reserves

| Approver | Approval Limit |
|----------|----------------|
| Council | All Values |

Figure A10 –Funding Supplementary Revenue Estimates from Earmarked Reserves

| Approver | Approval Limit | |
|--|-----------------|--|
| Director of Corporate Services | Up to £250,000 | |
| Director of Corporate Services in consultation with £250,001 to £500,000 | | |
| the Cabinet Member Legal and Finance | | |
| Cabinet | £500,001 to £1m | |
| Full Council | Over £1m. | |

Figure A11 - Use of Contingency Provisions

| Approver | Approval Limit |
|----------------------------------|-----------------|
| Director of Corporate Services | Up to £500,000 |
| Cabinet Member Legal and Finance | £500,001 to £1m |
| Cabinet | Over £1m. |

Figure A12 - Scheme of Capital Virements for Existing Approved Allocations

Approval to vire funding between allocations:

| Approver | Approval Limit |
|---|----------------------|
| Director | Up to £100,000 |
| Directors in consultation with relevant Cabinet | £100,001 to £250,000 |
| Members | |
| Cabinet Member Legal and Finance | £250,001 to £500,000 |
| Cabinet | £500,001 to £1m |
| Council | Over £1m |



Approval to vire funding between schemes within the same allocation:

| Approver | Approval Limit |
|-------------------------|--------------------------------------|
| Director | Total virement is less than £500,000 |
| Relevant Cabinet Member | Total virement exceeds £500,000 |

Figure A13 A – Capital Budget Increases for existing allocations

| Approver | Approval Limit |
|---|----------------------|
| Director | Up to £100,000 |
| Directors in consultation with relevant Cabinet | £100,001 to £250,000 |
| Members | |
| Cabinet Member Legal and Finance | £250,001 to £500,000 |
| Cabinet | £500,001 to £1m |
| Council | Over £1m. |

Figure A13 B – Council approval is required where there are significant implications (as determined by the Director of Corporate Services) for future year's budgets

| Approver | Approval Limit |
|----------|----------------|
| Council | All Values |

Figure A17/A18 – Revenue and Capital Carry Forwards/Underspends

| Approver | Approval Limit |
|----------------------------------|----------------|
| Director of Corporate Services | Up to £100,000 |
| Cabinet Member Legal and Finance | Over £100,001 |

Figure C9 A – Property Acquisitions, lettings and disposals can be authorised as follows

| Value of Farm Sale (£) | Approval Required |
|------------------------|--------------------------------------|
| Up to £1,000,000 | Director of Place Strategy in |
| | Consultation with Cabinet Member |
| £1,000,001 and above | Cabinet Member for Finance and Legal |

Figure C9 C – All other disposals of land or property not covered by C9.6A or C9.6B



| Value of sale / acquisition (£) | Approval Required: |
|---------------------------------|---|
| Up to £50,000 | Property Investment & Development Manager |
| Between £50,001 to £100,000 | Senior Manager Asset Management & Development |
| Between £100,001 to £500,000 | Director of Place Strategy |
| Between £500,001 to £1,000,000 | Director of Place Strategy, Director of Corporate Services in consultation with Cabinet Member for Finance and Legal |
| £1,000,001 and above | Cabinet |

| Granting any new lease, easement, wayleave or other right to interest | |
|---|---|
| Value | Approval Required |
| To any statutory undertaker | Property Investment and Development Manager or |
| up to £10,000 per annum | County Land Agent |
| Up to 25 years and/or | Senior Manager Asset Management & Development |
| starting rental up to £100,000 | |
| per annum | |
| Over 25 years and/or starting | Director of Place Strategy |
| rental between £100,000 and | |
| £500,000 | |
| Over 25 years and/or starting | Director of Place Strategy, Director of Corporate |
| rental between £500,001 and | Services in consultation with Cabinet Member for |



| £1,000,000 | Finance and Legal |
|-------------------------------|--|
| Over 25 years and/or starting | Cabinet |
| rental above £1,000,000 | |
| | 1 |
| | |
| To accept the surrender or f | orfeiture of any lease with financial implications |
| Value | Approval Required |
| Up to £50,000 | Senior Manager Asset Management & Development |
| Between £50,001 - | Director of Place Strategy |
| £100,000 | |
| Between £100,001 - | Director of Place Strategy, Director of Corporate |
| £500,000 | Services in consultation with Cabinet Member for |
| | Finance and Legal |
| Over 500,001 | Cabinet |
| Settlement of dilapidations | |
| Value | Approval Required |
| Up to £50,000 | Senior Manager Asset Management & Development |
| Between £50,001 - | Director of Place Strategy |
| £100,000 | |
| Between £100,001 - | Director of Place Strategy, Director of Corporate |
| £500,000 | Services in consultation with Cabinet Member for |
| | Finance and Legal |
| Over 500,001 | Cabinet |



Figure C13 A – Disposal of Non-Property Assets can be authorised as follows:

| Approval level | Loss on disposal |
|--|---------------------|
| Directors | Up to £10,000 |
| Directors in consultation with Director of Corporate | £10,000 to £50,000 |
| Services and (or their nominated deputy) and | |
| Director of Governance | |
| Cabinet Member Legal and Finance | £50,001 to £500,000 |
| Cabinet | £500,001 to £1m |
| Council | Over £1m |

Figure C13 B – Write off of loses on disposal of property and non-property assets can be authorised as follows:

| Approval level | Loss on disposal |
|--|---------------------|
| Directors | Up to £10,000 |
| Directors in consultation with Director of Corporate | £10,000 to £50,000 |
| Services and (or their nominated deputy) and | |
| Director of Governance | |
| Cabinet Member Legal and Finance | £50,001 to £500,000 |
| Cabinet | £500,001 to £1m |
| Council | Over £1m |

Figure D5 - Charging Policy Approvals

| 1 19 m 2 = 0 1 m 9 m 9 m 9 m 1 m 1 m 2 | | |
|---|----------------------|--|
| Approval level | Financial impact | |
| Directors in consultation with portfolio holder | Up to £250,000 | |
| Cabinet Member Resources | £250,001 to £500,000 | |
| Cabinet | £500,001 to £1m | |
| Full Council | Over £1m | |

Figure D7 – Writing Off Bad Debts

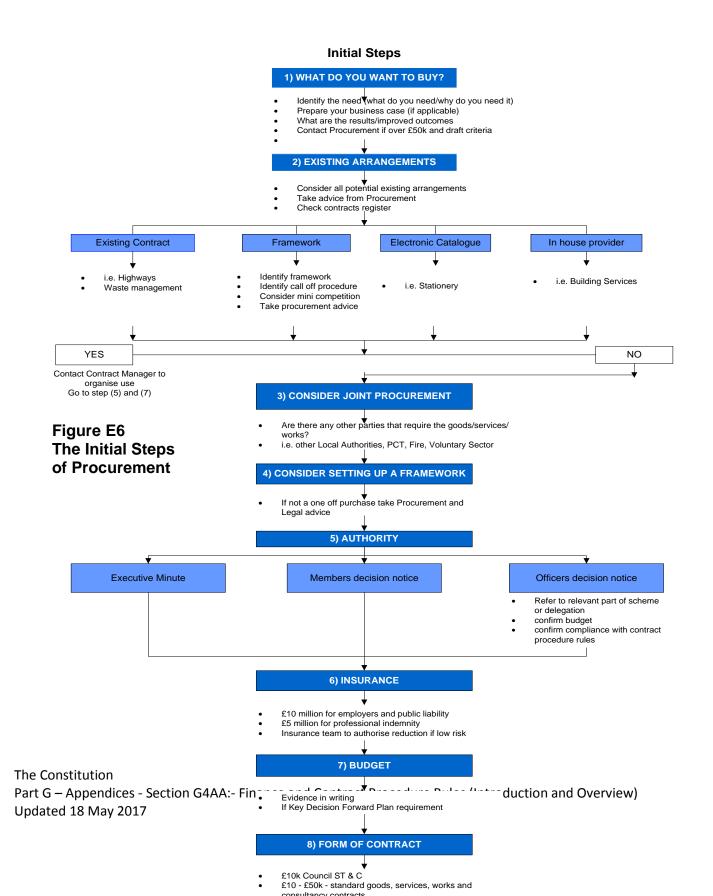
| 1.9 1 | | | | |
|--|-----------------|--|--|--|
| Approval level | Bad debt amount | | | |
| Directors in consultation with Director of Resources | Up to £5,000 | | | |
| (or their nominated deputy) and Director of | | | | |

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| Governance | |
|---|---------------------|
| Directors in consultation with portfolio holder | £5,001 to £20,000 |
| Cabinet Member Resources | £20,001 to £100,000 |
| Cabinet | Over £100,000 |





| | Figure E16A – Types of Contract for Different Value Procurements | | | |
|----------------------|--|--|--|--|
| Value of Contract | £10,000 or under | Over £10,000 to £50,000 | Over £50,000 to threshold | Threshold* and over |
| Type of Contracts | Council's standard terms and | Standard contracts available for Goods, Services Works and Consultancy Industry standards such as NEC, JCT, JCli, AC | | Contact Legal Services |
| | conditions | | ouncil standard amendme | |
| Contract location | Procurement intranet site | Procurement intranet site | Procurement intranet site | Contact Legal Services |
| Contact for advice | Procurement Champion | Procurement Champion | Contact Legal Services | Contact Legal Services |
| | | Legal can provide bespoke terms if none of the available contracts are appropriate | | |
| Authority | Relevant extract from Financial Scheme of Delegation | Relevant Extract from Financial Scheme of Delegation or ODN | ODN MDN or Minutes of Cabinet | ODN MDN or Minutes of Cabinet |
| Storage of Contracts | Directors must ensure a record of contract is held. | Directors must ensure record of contract is held usually in Records Management. Officers must provide details to Procurement for the Contracts Register. | Contract details will be recorded by Procurement on the Contracts Register. One original copy of the contract will be held by Records Management | Contract details will be recorded by Procurement on the Contracts Register. One original copy of the contract will be held by Records Management |



Figure A16(B) - European Procurement Thresholds

| | <u> </u> | |
|-----------|-----------------------|------------|
| * | Supplies and Services | Works |
| Threshold | £173,934 | £4,348,350 |

Figure E25(A) - The Four Procurement Processes

| Value | £10,000 or under | Over £10,000 to £50,000 (Goods and Services) | Over £10,000 to £150,000 (Works) | Over £50,000 to threshold (Good & Services) Over 150K to threshold (Works) | Threshold * and over |
|--------------------------|---|---|---|--|--|
| Process | Catalogue or Non Catalogue Officers must comply with E.26-32 | Comparison of three written quotes Officers must comply with E.33-46 | Comparison of three written quotes Officers must comply with E.33-46 | Formal Tender Process Officers must comply with E47-72 | Tender process in accordance with EU rules Officers must comply with E.73-111 |
| Contact for advice | Business Support | Using The Chest Procurement to advise if required | Using The Chest Procurement to advise | Procurement to advise | Procurement to advise |

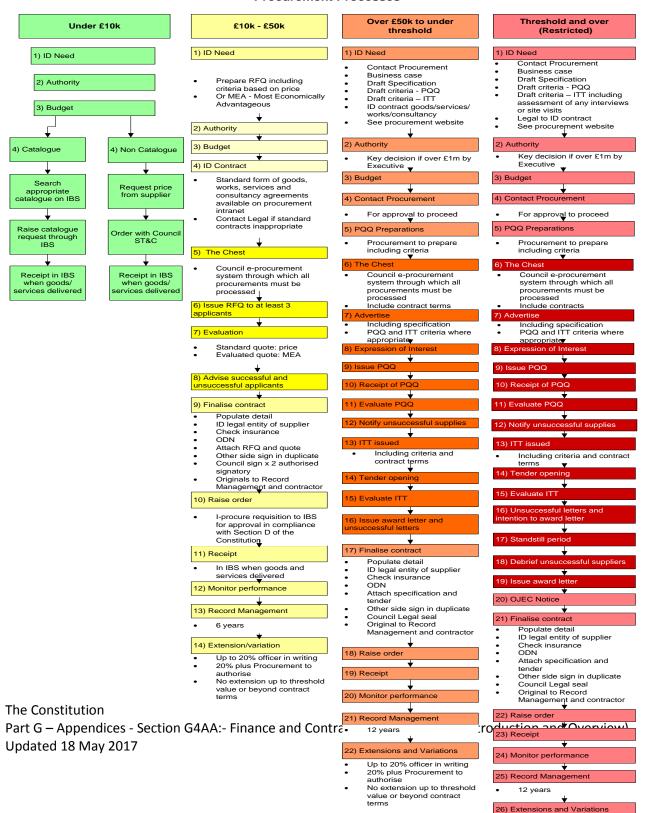
Figure A16(B) – European Procurement Thresholds

| * | Supplies and Services | Works |
|-----------|-----------------------|------------|
| Threshold | £173,934 | £4,348,350 |



Figure E25(B) – Procurement Process Flow Chart

Procurement Processes



Up to 20% officer in writing



FIGURE E26 - PROCUREMENTS BELOW £10,000 FLOW CHART

FIGURE E33 MEDIUM VALUE
3 WRITTEN QUOTES
£10,000 to £50,000
(Goods and Services)
£10,000 to £150,000
(Works)

£10k - £50k 1) ID Need Prepare RFQ including criteria based on price Or MEA - Most Economically Advantageous 2) Authority 3) Budget 4) ID Contract Standard form of goods, works, services and consultancy agreements available on procurement intranet Contact Legal if standard contracts inappropriate 5) The Chest Council e-procurement system through which all procurements must be processed | 6) Issue RFQ to at least 3 applicants 7) Evaluation Standard quote: price Evaluated quote: MEA 8) Advise successful and unsuccessful applicants 9) Finalise contract Populate detail ID legal entity of supplier Check insurance ODN Attach RFQ and quote Other side sign in duplicate Council sign x 2 authorised signatory Originals to Record Management and contractor 10) Raise order

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 I-procure requisition to IBS for approval in compliance with Section D of the Constitution

11) Receipt

e Rules (Introduction and Overview)

In IBS when goods and services delivered

12) Monitor performance

13) Record Management



FIGURE E47 **HIGH VALUE PROCUREMENT** £50,000 TO OJEU THRESHOLD (GOODS AND SERVICES) £150,000 TO OJEU THRESHOLD (WORKS)

Over £50k to under threshold

1) ID Need

Contact Procurement Business case **Draft Specification** Draft criteria - PQQ Draft criteria - ITT ID contract goods/services/ works/consultancy See procurement website Key decision if over £1m by Executive ▼ 3) Budget 4) Contact Procurement For approval to proceed 5) PQQ Preparations Procurement to prepare including criteria 6) The Chest Council e-procurement system through which all procurements must be processed Include contract Including specification PQQ and ITT criteria where appropriate 8) Expression of I 11) Evaluate P 12) Notify unsuc essful supplies Including criteria and contract terms 14) Tender opening 15) Evaluate ITT 16) Issue award letter and unsuccessful letters 17) Finalise contract Populate detail ID legal entity of supplier Check insurance ODN Attach specification and tender

Other side sign in duplicate Council Legal seal

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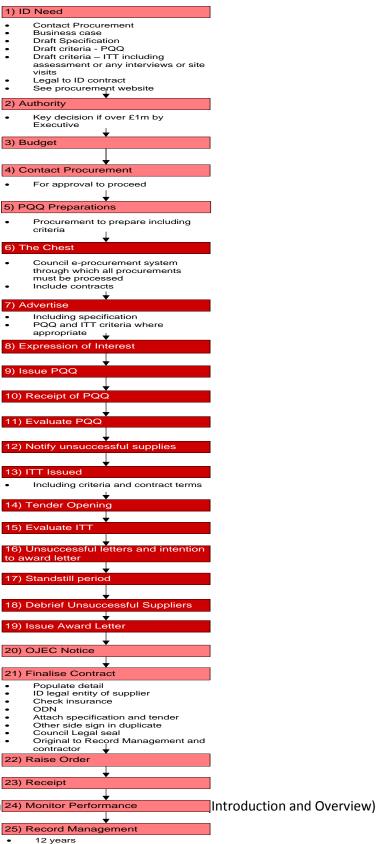
Original to Record
Management and contractor Part G – Appendices - Section G4AA:- Finance and Contract Procedure Rules (Introduction and Overview)

18) Raise order Updated 18 May 2017 19) Receipt 20) Monitor performance 21) Record Management



Threshold and Over (Restricted)

Figure E84 The Restricted Procedure Background Summary Flow Chart



26) Extensions and Variations

Up to 20% officer in writing 20% plus Procurement to authorise No extension beyond contract terms

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25) Record Management



Figure E116 - Sale of Council Goods and Assets

| Sale with value of under £10,000 | Sale with value under £50,000 | Sale with value over £50,000 |
|--|--|------------------------------|
| Minimum of 3 offers required wherever possible | Procurement to advise on the need to advertise to achieve an appropriate level of interest | Advertise sale appropriately |

Figure E119 – Officers Authorised to Waive Contract Procedure Rules

| rigare Erre Cinicoro Additerio de Marto Contido Erre Marto | | | |
|--|-------------|---------------------|-------------------------------|
| Under | Under | £50,000 and over | Over threshold |
| £10,000 | £50,000 | | |
| Approval of | Approval of | Approval of Senior | Unable to waive unless exempt |
| Procurement | Senior | Procurement Manager | from the Regulations and |
| Officer | Procurement | and Director of | Director of Governance and |
| | Manager | Governance or | the Director of Commercial |
| | | authorised | Management approval |
| | | representative | |

Figure F3 – Approval for the submission and acceptance of all external funding bids

| Approval Route | Authorisations Required | Consultation Required | Total Value |
|-------------------|---|--|---------------------|
| ODN | Bid Lead Officer | Departmental Finance Manager | Up to £50,000 |
| ODN | Service Director | Department Finance Manager | £50,001 - £100,000 |
| ODN | Service Director Director of Finance | Relevant Cabinet Member | £100,001 - £250,000 |
| ODN | Service Director Director of Finance | Relevant Cabinet Member Cabinet Member for Legal and Finance | £250,001 - £500,000 |



| Committee Paper | Cabinet | £500,001 - £1,000,000 |
|--------------------|---------|-----------------------|
| Committee Paper | Council | Over £1,000,000 |

| Any bid requiring funding from Council reserves | | | |
|---|---------|--|-----------|
| Committee Paper | Council | | Any level |

Figure F5- Policy and Approval of Funding Intentions

| Approval level | Value of Contribution |
|---|-----------------------|
| Directors | Up to £10,000 |
| Directors in consultation with Director of Finance and Director of Governance (or their nominated deputy) and relevant portfolio holder | £10,001 to £50,000 |
| Cabinet Member Legal & Finance and relevant portfolio holder | £50,001 to £500,000 |
| Cabinet | £500,001 - £1m |
| Council | Over £1m |

Figure F6 – Written Agreements must be signed by the relevant authority

| Value of the grant given out by the Council | Authorised Signatory |
|---|---|
| Under £10,000 | Senior Manager in relevant service area |
| £10,001 - £50,000 | Director of relevant service |
| Over £50,000 | Two Legal authorised signatories or sealed as a deed by Legal Services |
| | The Director of Governance and relevant Director is required to confirm a grant is the appropriate form of agreement. |

